The basic principles of safety management

MEC-E3004 Safety management in complex sociotechnical systems Teemu Reiman

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- 1. 2.3. Introduction and the basic concepts of safety management
- 2. 9.3 Basic concepts: Human Factors and Safety Management (Douglas Owen)
- 3. 16.3 Accident models
- 4. 23.3 Accident case (BP Texas City refinery explosion in 2005)
 - Mid-term assignment
- 5. 30.3 Organizational learning

6.4 NO LECTURE

- 13.4 Returning the mid-term assignment
- 6. 13.4. Safety culture
- 7. 20.4. Safety leadership
- 8. 27.4. The basic principles of safety management
- 9. 4.5 Safety management systems
- 10.11.5. Tools of safety management
- 11.17.5 Future challenges and new directions of safety management (TIME!)
- 12.25.5 Recap and Q&A
 - Deadline for returning the paper 31.5.2023

Selected accident cases with good information available and adequate complexity to extract lessons

Nuclear

- Three Mile Island 1979
- Chernobyl 1986
- Davis Besse NPP reactor head corrosion discovered in 2002
- Fukushima Daiichi nuclear accident 2011

Petrochemical

- Bhopal chemical accident, India, 1984
- Piper Alpha oil rig disaster, North Sea, 6 July 1988
- BP America's Texas City isomerization unit explosion 23 March 2005 - only with a very good reason
- BP Deepwater Horizon explosion, Gulf of Mexico, 20 April 2010

Rail

- Clapham Junction railway crash, London, 12 December 1988
- Ladbroke Grove rail crash, London, 5 October 1999
- Amagasaki rail crash, Osaka, 25 April 2005
- Lac-Méqantic oil shipment train derailment, Quebec Canada, July 6, 2013

Aviation

- Teneriffe airport runway collision 27 March 1977
- Space Shuttle Challenger 1986 only with a very good reason
- Überlingen mid-air collision, over Germany, 2002
- Space Shuttle Columbia disaster 1 February 2003
- ValuJet Flight 592 DC-9, Everglades, 1996
- Air France Flight 447, 2009
- Boeing 737 Max airplane accidents 2018-2019

Maritime

- Capsizing of the Herald of Free Enterprise, English Channel, 6 March 1987
- Sinking of MS Estonia in the Baltic Sea 28 September 1994
- Capsizing of Costa Concordia, Italy, 13 January 2012
- Sinking of MV Sewol, South-Korea, 16 April 2014

Others

 King's Cross London underground fire 18 November 1987

Learning logs

- "When discussing the differences in leadership styles it's usually assumed that people should follow someone to begin with. Maybe even more critical to safety is whether they should?"
- "In my opinion, the capacity to connect people and get them to cooperate is what defines leadership."
- Cultural effects on humble inquiry and the universal nature of leadership?
- How to know what kind of leadership is needed since situations can be complex?
- What are the means that may be used when balancing between constraining and creating leadership?
- Does it have to be a crisis to a good leader to emerge?

Onagawa nuclear power plant - example of good leadership

- Onagawa nuclear power station survived the 2011 earthquake and tsunami, despite experiencing greater levels of shaking and tsunami waves than Fukushima Daiichi.
- Two leaders are key in this: Takao Watanabe and Yanosuke Hirai
- WANO presented a Nuclear Excellence Award to Watanabe in 2012. They cited the following three reasons for the award.
- 1. For providing for the safety of many residents of the local community following the earthquake and tsunami.
- 2. For his inspirational leadership enabling the safe shutdown of three reactors during the largest earthquake and tsunami encountered by any nuclear plant in the world.
- 3. For his superb leadership in preparing the Onagawa nuclear plant and staff to be ready for emergencies.

Takao Watanabe declared that, prior to and after the 2011 earthquake and tsunami, the mindset of Onagawa NPS was to "Handle normal times with emergencies in mind so that you are able to handle emergencies like normal times".

Safety leadership - recap

Key "do nots" of safety leadership

- Intimidate and lead by fear
- Humiliate, blame or bully
- Punish genuine mistakes
- Talk differently than behave
- Use different standards to own behavior
- Micro-manage or seek to control everything
- Tell people the right answers
- Lead by numbers
- Focus on the short term only
- Focus on yourself only
- Think that you already know everything
- Behave erratically

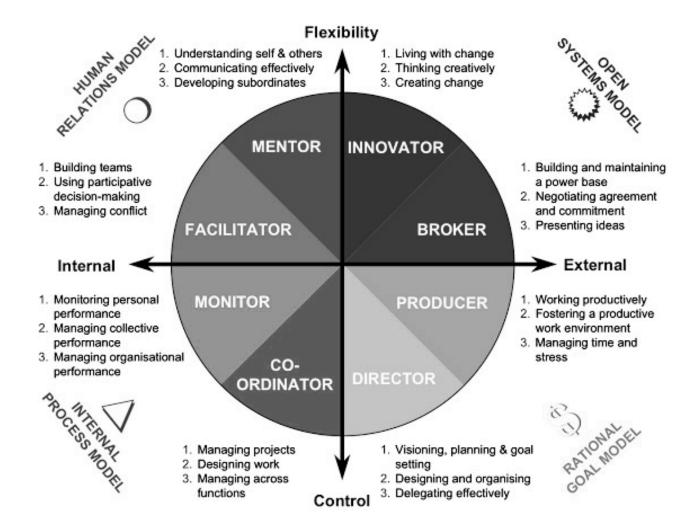
Key "do nots" of safety leadership - Instead

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Build psychological safety, listen Be respectful and fair Give constructive feedback, understand errors Align your words and behavior Lead by example, expect same from others as from you Create conditions for others to work Ask the right questions, tell *what/why*, not how Lead by content, using numbers as aid Balance short and long term foci Care about others, create real relationships Be humble, learn from others, and with others Be consistent and persistent in your message

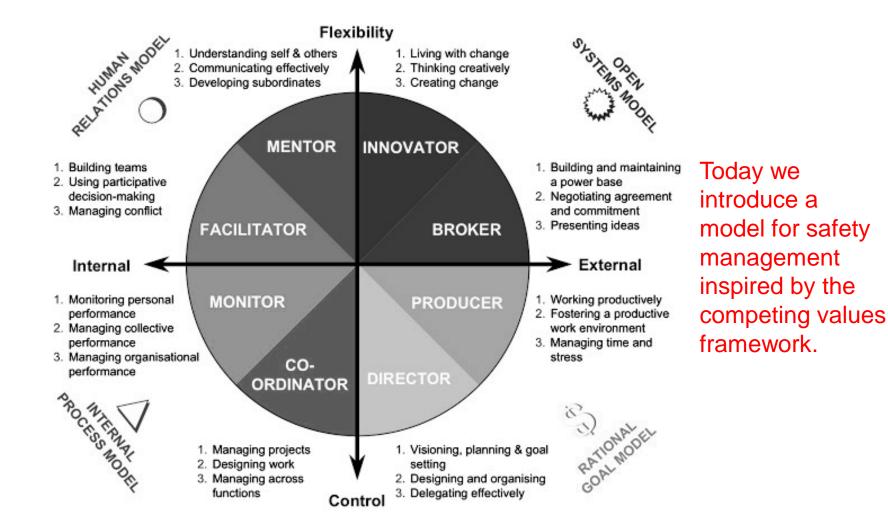
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Leadership roles according to the competing values framework (Quinn 1988, Cameron & Quinn 1999)



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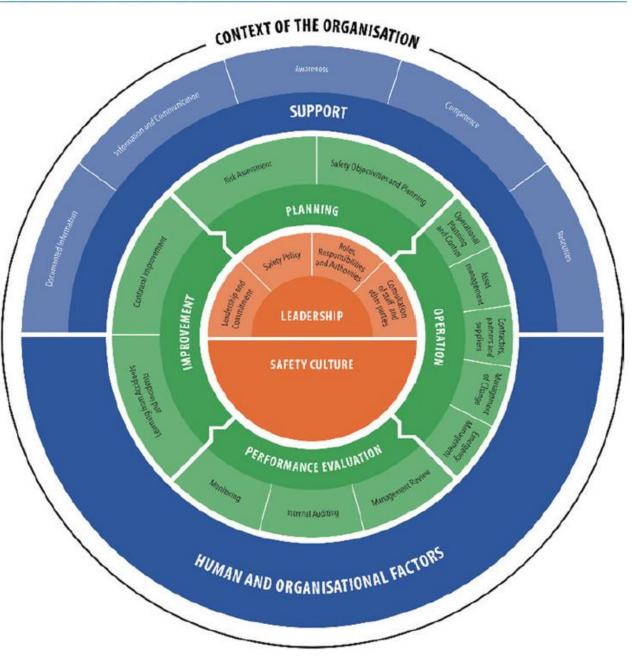
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Safety management system requirements for safety certification or safety authorisation by the European Union Agency for Railways – leadership and safety culture are at the center of attention

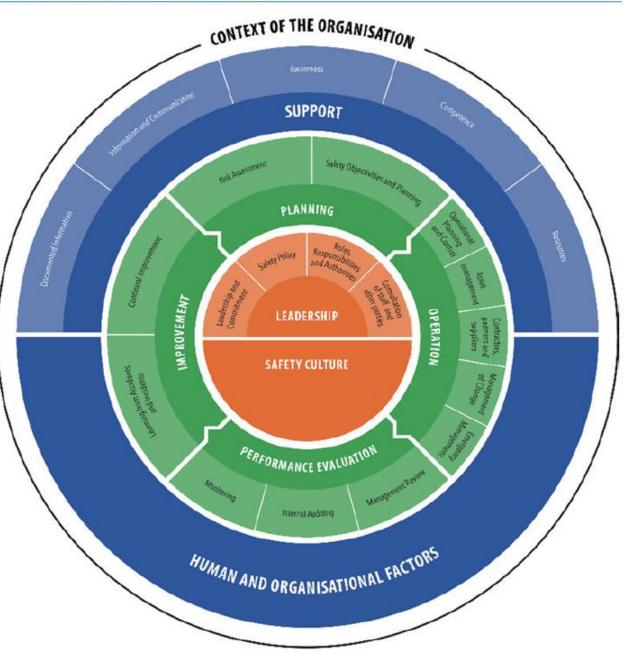
Next lecture takes a closer look at the typical elements of safety management systems (in addition to leadership and safety culture)

However, safety management systems were created during the "management system age" (1980-2000) of safety management (see Lecture 1) and sometimes they (or their users) embed quite a mechanistic view of humans and organization, when a systems view would be needed



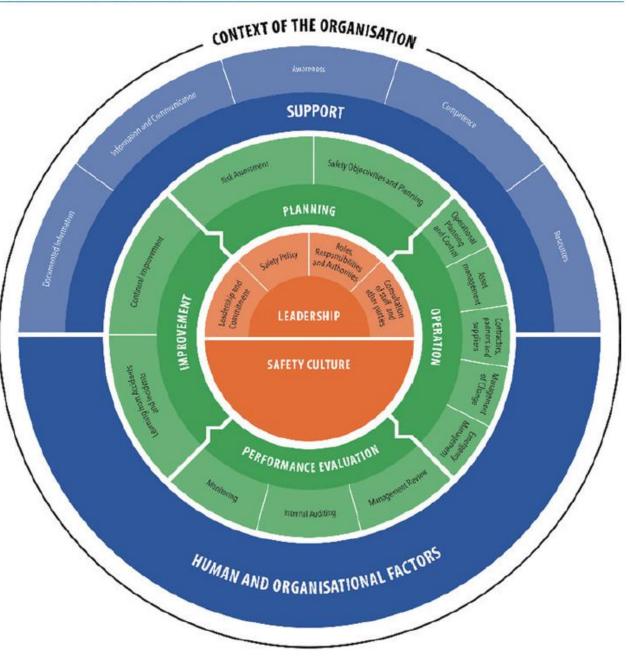
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Most safety culture models of today emphasize the need for a systems view on safety. In the ERA model one the dimensions of safety culture is called "system complexity":



Safety management system requirements for safety certification or safety authorisation by the European Union Agency for Railways – leadership and safety culture are at the center of attention

Most safety culture models of today emphasize the need for a systems view on safety. In the ERA model one the dimensions of safety culture is called "system complexity": The organisation recognises that its technologies and systems are complex and can fail in unpredictable ways Safety is considered within the perspective of the overall system. The organisation recognises that human, organisational, technical and external factors can influence safety at a system level and analyses the interactions between system components. Safety is managed in a proactive away. The organisation acknowledges that the workplace reality is dynamic and continually scans and interprets threats to safety.



During the course we have already looked at many systems phenomena affecting safety

System phenomena in sociotechnical systems

(Vaughan 1996, Snook 2000, Dekker 2011, Leveson 2011; see also Reiman et al. 2015)

Normalization of deviance

- Deviation from acceptable level of risk becomes the new norm because it appears to (still) result in successes
- Produces a disregard for potential danger signals, e.g. warnings that recur often

Structural secrecy

- Organizational structures, division of labor (including specialization), the hierarchy and the geographical dispersion segregate knowledge about tasks and goals
- Networks, supply chains and organizational borders are natural habitats for structural secrecy

Organizational drift

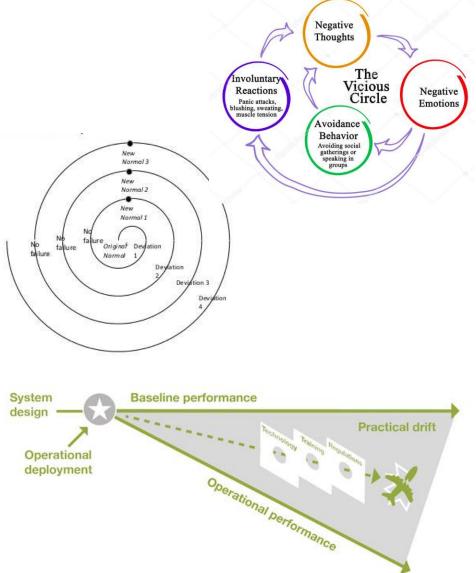
- Actual behavior slowly drifts away from written procedures as locally efficient behavior is favored over written procedures that do not appear to be applicable
- Since drift takes place locally, it poses a challenge for the overall management

Conflicting goals

 Safety-critical organizations inherently exhibit a variety of goals

Vicious circle

• A self-reinforcing feedback loop that feeds on itself.



To understand and manage these system phenomena, we need to understand organizations as complex systems – and when we are talking about safety critical systems with a high degree of technology we can talk about *complex sociotechnical systems*

There is an emerging discipline in organization studies that applies complexity theory to organizations – they conceptualize organizations as *complex adaptive systems*

In this course, we use the terms complex sociotechnical systems and complex adaptive systems interchangeably

Organizations can be conceptualized as Complex Adaptive Systems (CAS)

Non-linearity

Systems are (composed of) highly responsive and interconnected feedback loops that can reinforce or attenuate inputs. There is no linear relation between a cause and an effect (cf. domino models).

Self-organization

New structures, patterns and new forms of behaviour form in the system as a consequence of agent interaction and connections during the system life cycle.

Emergent properties

As a consequence of the interactions between the diverse agents in CAS, new higher level structures, such as culture, emerge.

Far-from-equilibrium conditions

CAS exists in a balance between order and disorder, stability and instability, equilibrium and nonequilibrium. CAS is in a continuous process of flux and change.

History-dependence

A CAS cannot be rewind back to its earlier form and state. Actions are thus irreversible, and the past helps to shape present behaviour.

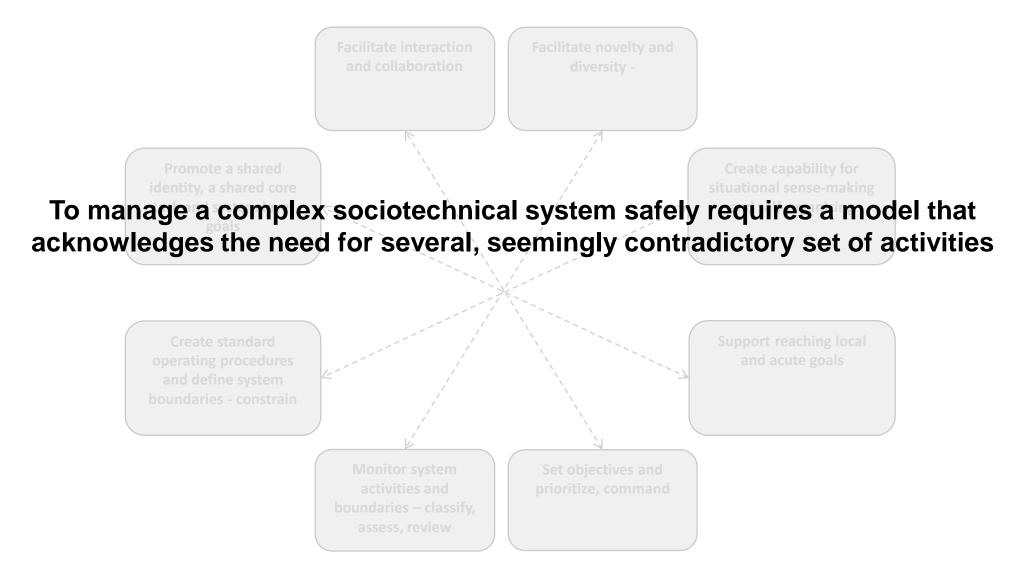
Coevolution and nested systems

CAS exists within its environment, but it is also part of that environment. CAS can be called 'systems within systems'.

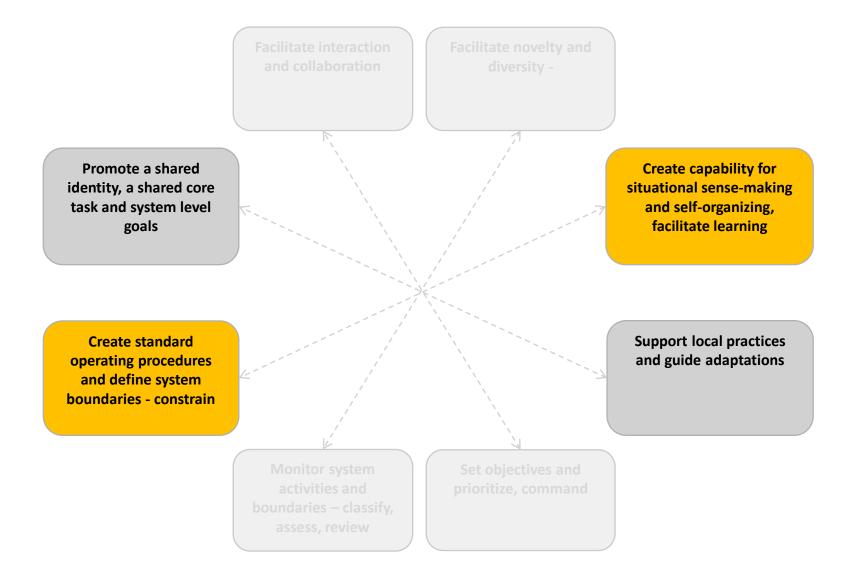
Implications for leadership

- A need to avoid oversimplifying reality
 - In a complex system no one can understand all the interconnections and all the consequences of actions – applies to both managers and experts
 - Avoiding treating problems and their solutions as obvious do not settle for the first explanation
 - Adopting a no-blame (or "just culture") approach
- A need to improve the entire system, not only parts of it
 - Technology, management system, personnel, organizational structure are all part of the system – cannot be looked at in isolation
 - Actions have multiple effects, many of which manifest gradually
 - Most actions have both "positive" and "negative" effects
- A need to realize one's own role as part of the system
 - With ability to change the system to better or worse
 - But also with the same constraints and limitations as any other actor
 - A need to consider the influence of the higher levels of the system on one's own behavior (e.g. top management, regulators, politicians)

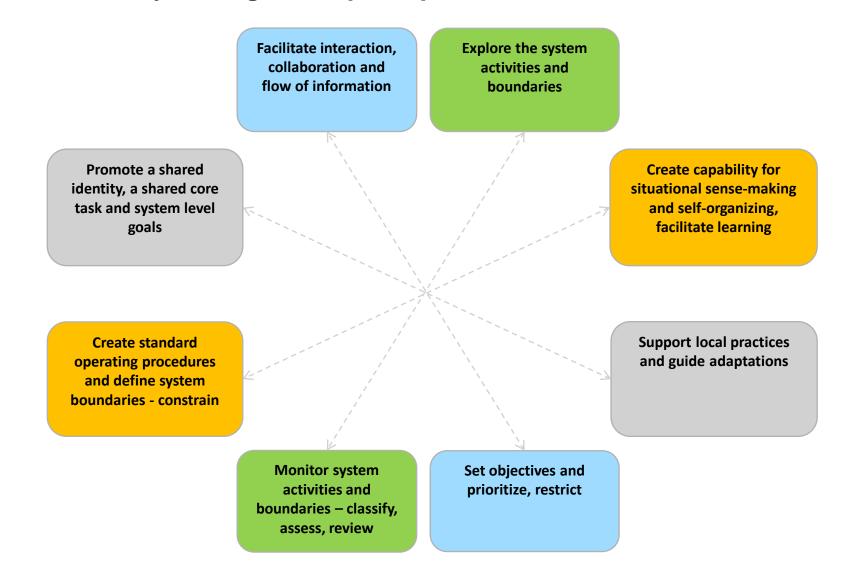
Model of safety management principles (revised from Reiman et al. 2015, Provan et al. 2020)



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Contacting people Challenge existing ideas Site visits, safety walks etc Facilitate interaction, **Explore the system** Test boundaries collaboration and activities and Amplifying the voices from the field flow of information boundaries Identify real system performance Being open, listening Hazard identification Create scenarios on potential futures Training Influence goals Keep safety on Promoting new ideas Promote a shared **Create capability for** technical and resource the agenda situational sense-making identity, a shared core skills allocation task and system level and self-organizing, Defining Maintain a view facilitate learning goals special on system risks situations Understanding daily adaptations Writing instructions Solving Support local practices Create standard concrete Defining work problems and guide adaptations operating procedures practices and define system Helping an Setting Risk boundaries - constrain individual requirements assessment worker Stop unsafe activities Defining safety limits Validation & **Monitor system** Set objectives and Setting annual safety targets verification activities and prioritize, restrict Prioritization of activities auditing boundaries – classify, assess, review Decision on acceptable risks Monitoring of trends

Model of safety management principles (revised from Reiman et al. 2015, Provan et al. 2020)

Identify latent conditions

Rewarding and sanctioning

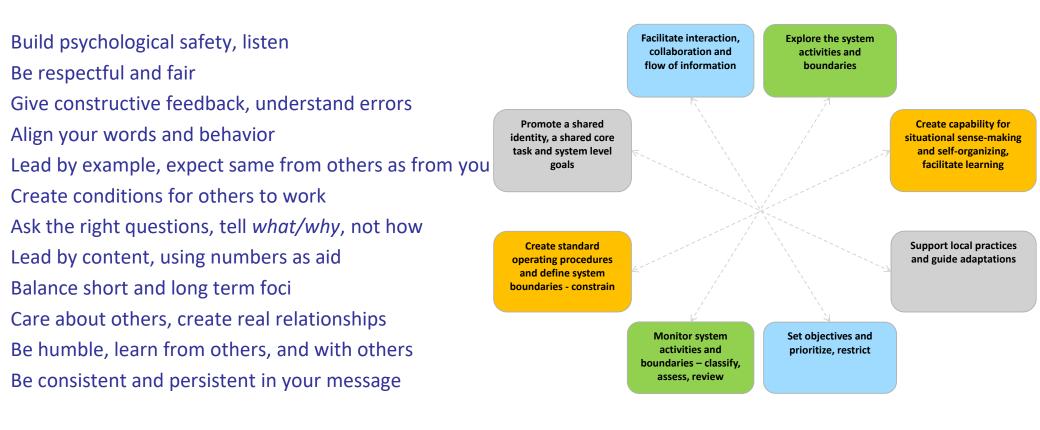
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Managing complex sociotechnical systems requires different types of management principles, combined with leadership skills



References

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