# Uncontrollable factor?

The role(s) of social media in Finnish urban planning culture

#### Pilvi Nummi

postdoctoral researcher, Aalto University expert, Tallinn University of Technology Participatory Planning 22.3.2021





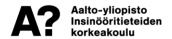
# Four good reasons to study the use of social media in urban planning context

Social media is having an impact on Finnish urban planning culture as part of the ongoing **digital transformation** 

**Digital participation** is becoming established in urban planning, but the role of social media in urban planning is vague and conflicting

**Social media** is challenging current practices. There is an evident gap between **top-down and bottom-up** participation.

The renewal of land use and building act emphazises digital transformation but is unable to address to the challenges related to selforganizing participation





The challenges related to the use of social media cannot be explained solely through planners' attitudes or technological challenges.
Can answers be found in Finnish planning culture?

# The concept of planning culture

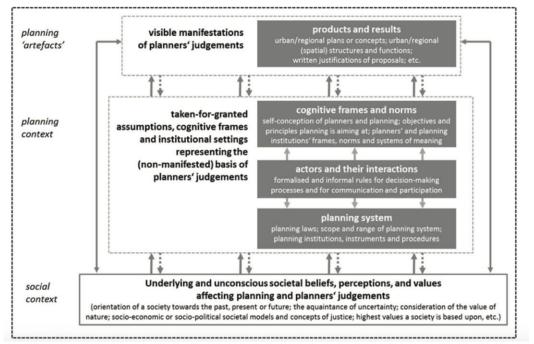
#### **Planning culture:**

An entity of prevailing urban planning practices and legal planning system. The goals, means and institutional structures are defined within that entity.

(The Helsinki term bank for arts and sciences)

### The concept of planning culture

Figure 2. A conceptual framework to explain and compare planners' judgements. Source: Author's own illustration (based on Levin-Keitel & Sondermann, 2014; Othengrafen, 2010, 2012)





Source: Othengrafen, Frank. (2014). The Concept of Planning Culture: Analysing How Planners Construct Practical Judgements in a Culturised Context. International Journal of E-Planning Research.3(2), 1-17.

Some characteristics of Finnish planning culture:

Comprehensive rationalist paradigm

Strong emphasis on expert knowledge

Public participation framed by Land-use and building act

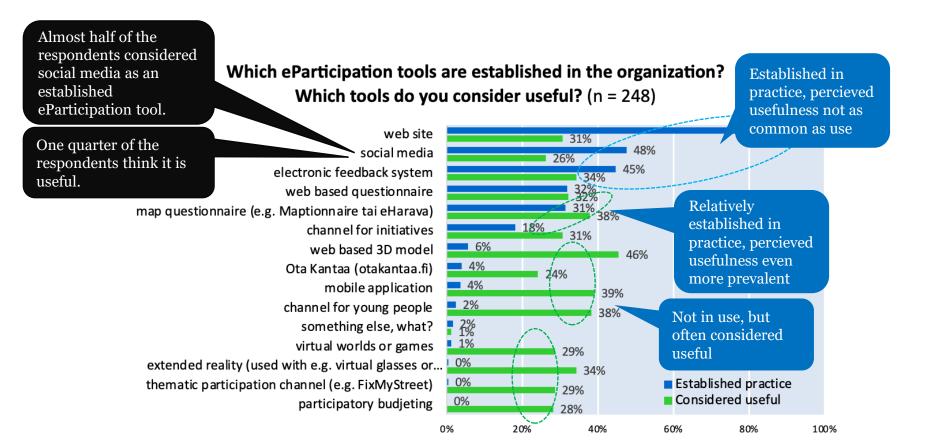
Attitudes towards digitalization

Future oriented society

Trust in public sector



### The roles of social media



Source: Nummi (2018). Sähköinen osallistuminen alueiden käytön suunnittelussa (eParticipation in urban planning survey), Ministry of the Environment, Finland.

22.3.2021

# Urban planners' perceived challenges and expectations in relation to social media

Inadequate resources and capabilities

Conflicting attitudes for and against within planning organizations

Experienced benefits – or uselessness

Lack of rules and support from the management

Planner's dual role (public servant / citizen)

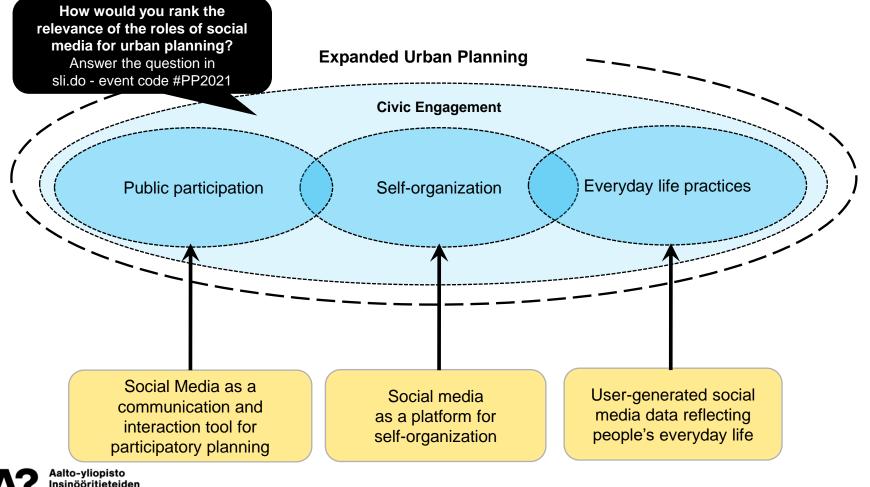
Expectations for a new open, pluralistic and interactive planning culture

Social media is establishing its role as a communication tool for planning

Enables self-organization of the citizen society

Useful knowledge for urban planning can be extracted from user-generated content







### Participation:

### A tool for communication and interaction

Goals to reach wider stakeholder groups

Expectations towards increasing amount and quality of participation

Aalto-yliopisto
Insinööritieteiden

One-directional communication dominates the use of social media



#### Sipoo rakentaa ja kehittää -Sibbo bygger och utvecklar

@sipookehittaa · Julkishallinnollinen organisaatio

Lisää ▼

Näytä kaikki



Etusivu

Arvostelut

Videot

Tykätty
 Tykäty
 Tykäty

Q

Luo julkaisu

#### Tietoja

i Sipoo kasvaa ja kehittyy vauhdilla. Tällä sivulla käsitellään Sipoon kunnan suunnittelua, rakentamista ja kehittämistä.

\*\* \*\* \*\* \*\*

Sibbo växer och utvecklas med fart. Den här sidan handlar om Sibbo kommuns planering, byggande och utveckling.

- Sipoo rakentaa ja kehittää –sivulla käsitellään Sipoon kunnan suunnittelua, rakentamista ja kehittämistä. Kerromme täällä mm. ajankohtaisista suunnite... Näytä lisää
- 664 ihmistä tykkää tästä, muun muassa 23 kaveriasi





HSL tiedottaa: Talman koulun pysäkit Sipoossa si tilapäisesti perjantaista 26.3 alkaen purkutyön vu käyttävät linjat 982, 984/K ja 985 🚃. Muutoksen kestävän toukokuun loppuun. Lue lisää täältä:

https://www.hsl.fi/.../talman-koulun-pysakit-sipod

HRT meddelar: Hållplatserna Talman koulu i Sibb tillfälligt fr.o.m. fredag 26.3. Linjerna 982, 984/K använder hållplatserna 🚐. A... Näytä lisää

### It's not formal feedback? (Sipoo)

A more sizzling debate is going on in Sibbo-Sibbo local FB group.

I hope that planners would follow and save the discussion as a feedback for the plan.

"Hi! It's good that the topic raises discussion. However, we encourage people to use the official feedback channels. Only those comments will be taken into account and processed.

It is not possible to observe all discussions that are going on in different channels and forums and take it into account likewise formal feedback."



#### Matti Hyhkö

Kiivaampi väittely tästä on käynnissä Sibbo-Sipoo ryhmässä. Toivoisin että kaavoitus seuraisi ja tallentaisi myös kyseistä keskustela palauteena kaavasta. https://www.facebook.com/groups/19025995072/permalink/10158610611855073/

Tykkää · Vastaa · 3 vk · Muokattu



#### Tekijä

#### Sipoon kunta - Sibbo kommun

Hei! Hienoa, että aihe herättää keskustelua, mutta kannustamme kuitenkin jättämään palautteet mainittuja virallisia palautteenantokanavia pitkin. Niiden kautta lähetetyt palautteet huomioidaan ja käsitellään. Erilaisia somekeskusteluja ja keskusteluja toreilla ja kylänraiteilla käydään hyvin monissa paikoissa ja kanavissa, eikä niitä ole mahdollista huomioida samalla tavoin kuin virallisia palautteita.

Tykkää · Vastaa · 3 vk



### Different ways to participate in local discussions



Follower



Planner follows local social media discussions with own profile, but does not participate in discussion.



Active listener

Planner follows and participates actively in discussions that are related to own planning projects.



Participative planner

Follows and participates in local discussions, and starts discussions about planning-related topics.



Informing organization



The organization informs about current projects in social media. Planners do not participate in discussion with their own profiles.



# Platform for self-organization

The same **Social Media** – that is being slandered for **hate speech** and **bubbles** that drain democracy

is creating a **democracy of doing**, in parralel with the representative system.

Mäenpää & Faehnle, 2018



### Transformation of the civil society



The citizens aim to influence on sparate issues that interest them instead of political parties.

"The Finnish nation and social system was built by the civil society. Now it is being rebuilt – through social media.

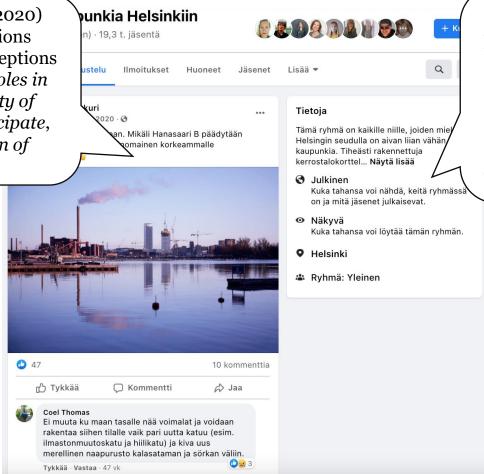
Large part of civil activity is moved to or born in social media. The administration had better to come to social media as well – until it is a must."

Active citizens want their voices to be heard and demand more rights to participate and influence on planning.





Sjöblom & Niitamo (2020)
have identified tensions
between planners' perceptions
of active vs. passive roles in
social media, equality of
opportunities to participate,
and in the allocation of
resources.



No one forces urban planning to participate on social media, but if the cities themselves don't discuss planning in social media, someone else will take over the space.

Sjöblom, J. & Niitamo, A. (2020) The Intermediating Role of Municipal Urban Planners in Online Discussions with Citizens, Planning Theory & Practice, 21:5, 710-726, DOI: 10.1080/14649357.2020.1844282

Niitamo, A., & Sjöblom, J. (2018). Verkkokeskustelut kommunikatiivista suunniittelua edistämässä: Lisää kaupunkia Helsinkiin -Facebook-ryhmä kaupunkisuunniittelun kumppanina? Yhdyskuntasuunniittelu, 56(2).

### **Example:** "Nikkilä Memories"

Self-organizing social media can contribute to planning-related knowledge building.

In Nikkilä, collective memories related to old buildings are being built in local Facebook groups:

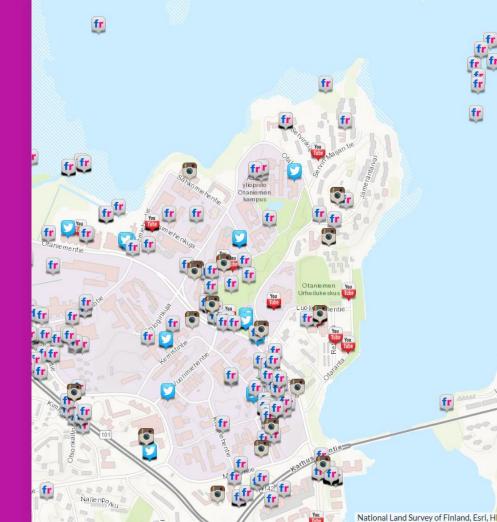
- provoke discussion
- People share their memories, and provide heritage.







User-generated social media data reflecting people's everyday life





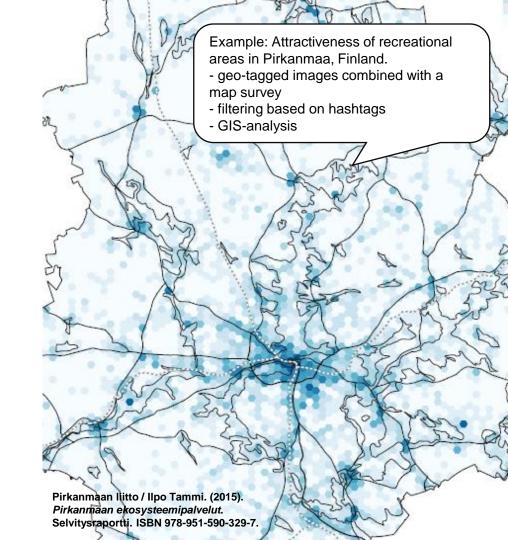
## Social media as an information source

- There is a rising interest to use social media data in urban planning
- A topical issue also in research
- Several methods have been developed to reveal for example:
  - Opinions and experiences
  - People's behavior, activity patterns, mobility
  - Use of the environment

#### Challenges:

- difficult access to data
- privacy issues
- bias (spatial and demograpic)
- lack of easy-to-use tools
- difficulties in extracting useful information

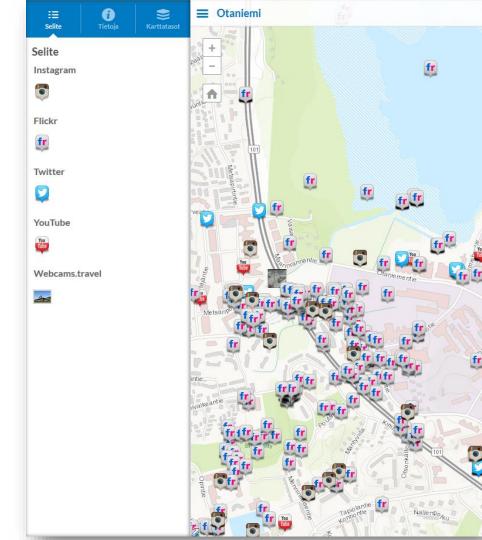




# **Social media map with ArcGIS Online**

You can make your own social media map with ArcGIS Online (an example of Public Information Map)

- Geo-tagged social media data on map (Twitter, Flickr, YouTube)
- Requires log in to Twitter
- Show only publicly available data
- Different data sources shows different timeframes (Flickr – all publications, Twitter – two weeks, etc.)





# From uncontrollable factor to an asset for urban planning

The different roles of social media should be taken into account both in the development of local planning practices, and in the digitalization of land use planning in general.

This could help to **promote democratization** of urban planning and to **strengthen human-centered thinking** in the digitalization of urban planning.







### Thank you!

#### Pilvi Nummi

Post-doctoral researcher Aalto University, Department of Built Environment

Expert (Digital Participation in Urban Planning)
Taltech – Tallinn University of Technology

pilvi.nummi@aalto.fi Twitter: @pilvinummi verkko-osallistuminen.fi

