# Economics of Strategy for Online and Digital Markets

Topics in Economic Theory and Policy, 31C01000

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## Lecture 12: Regulation



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- Regulation
- Big data
- Property rights
- Market power
- Exam

#### **Regulatory concerns**

- Typical motivations for regulation are the limitation of market power, consumer protection and externalities.
- In the context of online and digital markets some of the key concerns are:
  - Privacy: Data collection and use.
  - Market power: Leads to efficiency loss.
  - Collusion: Same, algorithmic collusion a new phenomena.
  - Equality: Discrimination (cf. lecture 11).
  - Externalities, time use (+cf. lecture 11).
  - IPR: Ownership of digital content.
- Big data and algorithms that process data are relatively new phenomena, that could warrant caution to limit unforeseen misuses.

- Variety gain:
  - Online retailers are less constrained by physical space, they can offer a wider variety of products.
  - E-commerce also enables consumers to access stores that do not have a physical location near them.
- Convenience gain:
  - Consumers can purchase a product online that they may have previously purchased at a brick-and-mortar store without making a physical trip.
- Share of online trade in the U.S. reached 10 % of in 2017.

Source: Dolfen et al. 2018.

Also possible to decide *not* to regulate despite concerns:

- Need to consider how regulation can be implemented and what the cost of regulation to consumers will be.
- Benefits of online markets and other platforms can be large enough to compensate for the costs and risks.
- Rapid development of new innovations may be unnecessarily hampered with too stringent or early regulation.
- Private regulation by the companies themselves purely on market based incentives (e.g. Amazon year 2000 DVD case) may be sufficient.

Watching random video game from Twitch.

### Intellectual property

- Ownership of physical things is most often clearly defined (in our times and parts of the world).
- Such clarity is missing online and with digital content.
- Copyright laws offer some guidance:
  - Copyright protects original works of authorship, e.g. literary, dramatic, musical, and artistic works, including movies, songs, and computer software.
  - But fair use clauses allow the use of copyrighted material in some circumstances.
- Copyright holder is entitled to the earnings created by the use of the protected work.
  - Who is entitled to the ad revenue from video gameplay in Twitch or remix in YouTube?

#### Property rights and liability laws

- Coase Theorem states that negotiation and trade always lead to an efficient allocation if
  - 1. Property rights are well defined.
  - 2. Transaction costs are negligible.
- It may be optimal to share some of the content for free to increase consumer awareness (Mustonen 2019).
  - Publishers less eager to enforce their rights.
- But because of transaction costs, a need to balance:
  - Relying on the assignment of property rights and markets.
  - Setting liabilities with regulation and rules.
- The old institutions governing copyright are clearly stretched by these online phenomena.

Big data and privacy. . . represents one of biggest challenges to our society, and to competition law and consumer protection. -J. Stiglitz, 2018. Example - Facebook in the news in 2018:

- An indictment of Russians who hacked Facebook.
- Facebook's role in Myanmar's tragedy.
- The mess that Cambridge Analytica made.
- Thousands of Facebook ads for which Russia paid.
- Details of undisclosed deals with device makers (e.g. Huawei).
- Info about an Iranian network of frauds and fakers.
- A report about Facebook's tools for gender discrimination.
- A massive data breach of 50m users' information.
- A confession they lied about video advertising metrics and terms.
- A report Facebook weaponized opposition research firms.
- A report that 6.8m users' photos were stolen by strangers.
- Facebook shared personal info with partners despite the dangers.

- Individuals often don't know the value of data that they are giving to companies ...
  - American companies alone are expected to spend close to \$20 billion by the end of 2018 to acquire and process consumer data (NYT 18 Dec 2018).
  - Sales of location-targeted advertising reaching an estimated \$21 billion in the U.S. in 2018 (NYT 10 Dec 2018).
- ... or even that their data is being taken
  - Reading the privacy policies an average American encounters in a year would take 76 work days. (McDonald and Cranor 2008).
  - And there can be data breaches, by malignant third parties or the companies themselves.



#### Figure. Example of mobile phone location data in New York City.

Figure: NYT 10 Dec 2018.

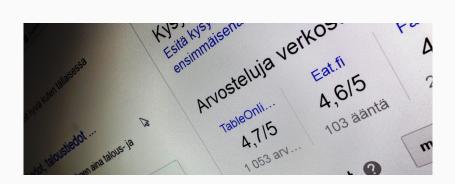
- Data provides new tools for price discrimination and product steering (cf. lecture 7 – Online markets).
- There may be returns to scale in data
  - Firms with more data have a competitive advantage and can grow.
  - Not necessarily firms that are more otherwise more efficient.
- In some cases, there may be social value in the data; in many other cases, data is being used to extract more consumer surplus out of buyers.

Source: Stiglitz, 2018.

- Big data together with efficient algorithms leads to high level of selection:
  - The purpose is to offer user specific content that will lead to more business.
  - This can be a purchase decision, click on a ad or more time spent on the platform.
- Algorithmic externalities
  - The content provided may be divisive.
  - Many social media apps use habit-forming technologies: infinite scroll, constant updates, likes etc. These may result in excessive use and addictions.

Use of user data has also societal benefits:

- Service provision can be made more efficient:
  - Data can be used to present relevant content (e.g. Google).
  - More accurate demand predictions may lead to lower costs of logistics, lower waste etc.
- Advertisement supported content benefits from big data
  - Ads can be targeted with greater accuracy, reducing mismatches and the costs on both sides.
  - Can be argued that similar to targeting by e.g. viewer groups or by the magazine a reader chooses.
  - Advertisement income enables "free" services (e.g. Facebook).

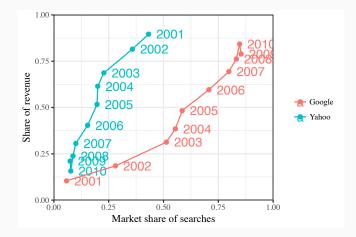


*Figure.* Example of how Google uses third party data directly on their user search webpage (Yle News 12 Oct 2018).

Figure: Yle.

- Foundem.com was a vertical-search engine for finding cheap online prices, founded in 2006.
  - Foundem first came up high in Google's search results whenever people submitted price comparison queries.
  - After only a few days in opeartion, the traffic stopped.
  - Foundem site had moved down tens of pages in Google search results; and was forced out of the business.
- In 2017, Google was ordered to stop giving its own comparison-shopping service an illegal advantage and was fined €2.42 billion, the largest such penalty in the European Commission's history.

Source: NYT 20 Feb 2018.



*Figure.* Development of the share of revenue (for the two) against the share of user searches (total market) for Google vs. Yahoo.

Source: distilled.net for user shares, revenues from multiple sources.

- What makes Google tricky for regulation is that the search engine is hugely effective.
- The original PageRank algorithm scaled up as internet grew:
  - The placement of a webpage in search results was based on how many links there were from other pages to it.
  - As the number of webpages grew, so did the links to "important" sites.
  - Traditional search engines, such as Yahoo, lacked similar mechanism which led to congestion of search results.
- The issue now is that the current Google search algorithm ranks results based on many other things.
  - Combination of algorithms and data, might be that even Google does not know any longer.

Google	what is the best economics university			
	All News Images Maps Shopping More Settings Too	ls		
	About 1,250,000,000 results (0.64 seconds)			
	Here are the best economics schools			
	Massachusetts Institute of Technology.     Princeton University.     Stanford University.     University of California–Berkeley.     Yale University.     Northwestern University.     University of Chicago.     Columbia University. More items			
	Best Economics Schools - Top Social Sciences - US News Rankings https://www.usnews.com/best-graduate-schools/top-humanities/economics-rankings			
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*Figure.* Example of the power of Google, search "what is the best economics university" in the U.S.

#### Top Universities for Economics in 2017

Top 10 Universities for Economics Worldwide Based on the QS World University Rankings by Subject 2017			
Rank	Name of Institution	Location	
3	Stanford University	US	
4	University of California, Berkeley (UCB)	US	
5	London School of Economics and Political Science (LSE)	United Kingdom	

8 weitere Zeilen • 16.03.2017

• Top Universities for Economics in 2017 | Top Universities

https://www.topuniversities.com/university.../university.../top-universities-economics-20...

Informationen zu diesem Ergebnis
Feedback

*Figure.* Example of the power of Google, identical search "what is the best economics university" in Germany.

Figure: Google.

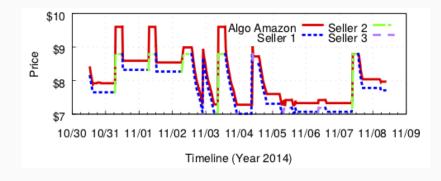


Figure. Example of Amazon keeping a premium over other sellers.

Source: Chen et al. 2016.

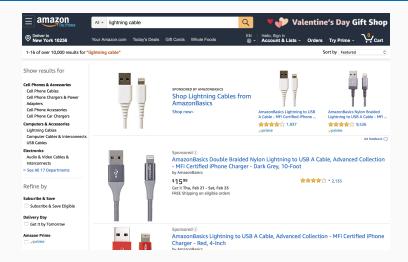


Figure. Example of Amazon search for "lightning cable".

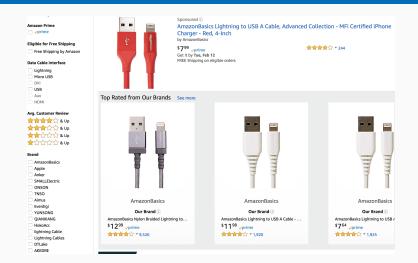


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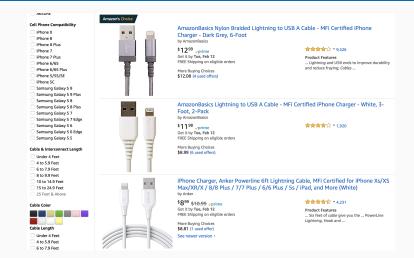


Figure. Example of Amazon search for "lightning cable".

- Are the companies too big and powerful?
- Competition can still provide a remedy:
  - In 2008 Von Blanckenburg and Michaelis suggest that regulation of eBay is necessary, because "even in the longer term there will probably be no competition in their market".
  - Obviously, in 5 years or so, Amazon surpassed eBay's revenues.
- Lack of regulatory options:
  - E.g. how to split up the companies to enhance competition?

- Algorithmic pricing might contribute to overt collusion or facilitate tacit collusion.
  - Coordination between pricing algorithms leads to lower competition and higher prices.
  - Algorithms can match rival's discount instantaneously and eliminate incentives to discount.
- Sophisticated price discrimination may lead to narrower relevant product markets.
  - Implications e.g. to merger control.

Source: McSweeney and O'Dea, 2017.

## Collusion – Algorithm pricing

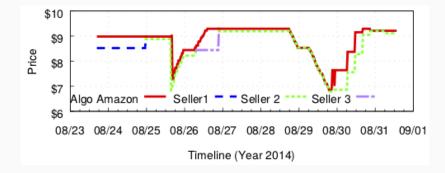


Figure. Example of Amazon matching the lowest seller.

Source: Chen et al. 2016.

- The complexity of platform economics, data and algorithms makes the regulatory challenges complex.
- European Union's General Data Protection Regulation (GDPR) is along the lines of J. Stiglitz:
  - "There needs to be far stronger regulation on individual privacy and the transparency of those who acquire data, on combining data sets, on the uses to which data can be put."
- Global firms often operate beyond the reach of national regulators, leading to calls on global regulation:
  - Japan to propose "the creation of a framework for discussing global data governance at the G20 summit to be held in Osaka in June 2019". (NHK news 23 Jan 2019)

There are two kinds of games in economics.
One is the game where people use only legal moves. Then there is the true game, the one like real life, where the strategies and moves people make, some of them contain illegal gains. So you take into account when you write the rules of the game that the players will try to cheat. *–Leonid Hurwicz.*

- Motivations for regulation are the limitation of market power, consumer protection (privacy, discrimination) and negative externalities (social, environment).
- Sufficiency of private regulation and the lack of guaranteed regulatory options makes the regulators cautious.
- Online, big data, the concentration of users, and the lack of transparency in what algorithms are doing, are the largest sources of concern.

- Demange, G. (2018) "Mechanisms in a Digitalized World", CESifo Working papers.
  - Lighter read and a working paper so some rough edges.

Note! To enable short discussion on the model answers on Thursday 14 Feb lecture, the strict deadline for the assignments is on Thursday 14 Feb by noon.

- 1. Consider the ad market that Google is running.
  - (a) Explain why search is free in Google but advertisers are charged.
  - (b) Why so many advertisers want to have their ads on Google?
- List 5 reasons why you think Alibaba has been so successful. (You can compare this to the list on Amazon that you did in the very first assignment set). No need for long answers.
- 3. Why do you think trust is particularly important in peer-to-peer markets?
- 4. Consider the regulation of data in an online environment.
  - (a) List 3 regulatory concerns.
  - (b) Who should be responsible of the regulation? Motivate shortly.